



Atchison County Commission Meeting

Atchison County Courthouse
423 North 5th St
Atchison, Kansas 66002
[September 13, 2016]
AGENDA

Commissioner Jeff Schuele, 1st District

Commissioner Eric Noll, 2nd District

Chairman Henry W. Pohl, 3rd District

1. Call To Order

The County Commission is called to order by the Chairman

2. Presentation And Approval Of Claims

3. Pledge Of Allegiance

4. Reading And Approval Of Minutes

Approval of Minutes from Last commission meeting

4.1. Commission Minutes, September 6, 2016

**Disclaimer-This document represents the "unofficial" minutes of the Atchison County Board of Commissioners. At this point it is a working document and does not become official until the Board approves the minutes at a subsequent meeting. It is to be used for informational purposes only.*

Documents:

[09062016.PDF](#)

5. Commissioner Comments And Committee Reports

6. Reports Of Elected Officials And Department Heads

7. New Business Before The Board

8. Old Or Unfinished Business Before The Board

9. County Counselor Updates

10. Public Comment

11. Presentation Of Petitions, Memorials, And Remonstrance's

**11.1. Proclamation- Childhood Cancer Awareness Month
Proclamation**

Documents:

[PROCLAMATION CHILDHOOD CANCER AWARENESS.PDF](#)

12. Introduction And Consideration Of Resolutions

**12.1. Neighborhood Revitalization Plan 2016
review and adoption**

Documents:

[ATCHISON COUNTY NEIGHBORHOOD REHABILITATION PLAN FINAL.PDF](#)
[ATCHISON NEIGHBORHOOD REHABILITATION PLAN INTERLOCAL
AGREEMENT \(002\).PDF](#)

13. Executive Sessions (Time Reserved For Executive Sessions)

13.1. AT&T Billing Credit
executive session on an attorney client privilege with County Counselor Pat Henderson
and Wes Lanter, IT Director

14. Notices And Communications

15. Adjournment

Tuesday, September 6, 2016

Pursuant to the law the board met in Regular session at 1:00 pm on the 1st floor of the courthouse with Chairman Bill Pohl calling the meeting to order with Commissioners Eric Noll and Jeff Schuele present along with Pat Henderson, County Counselor, and County Clerk Pauline M Lee recorded the minutes.

Board recited the pledge of Allegiance before the start of the meeting.

Board reviewed minutes of August 30, 2016, Commissioner Schuele made a motion to approve the minutes as presented, Commissioner Noll second with Chairman Pohl calling for a vote, Commissioner Noll and Schuele voted aye, motion carried 2-0, Chairman Pohl abstained from voting since he was not present at the meeting.

Greg Gehring, Walnut Township Trustee appeared and asked the board if county was going to mow roads, Johnson Grass is getting bad along the roads, Chairman Pohl said that he thought they had a tractor in for repairs, Commissioner Schuele said that Seth's summer help has already left because of school, Board said that they would pass the word along to Seth Howard, Road and Bridge Superintendent.

Melissa Crane, County Appraiser appeared to give the board a monthly update of her office, she told the board that she attended the CIC user group meeting in Wichita in August, on thing that she thought she would look into was retention program on personal property, there are two counties doing it, would like to see how it works, might be something she would be interested in. Also she heard about mobile Orion, she has talked with some smaller counties but wants to check with some bigger counties to see what it is about. Michelle Phillips, Personal Property is doing discovery and cross training Amanda Dishong to do personal property and also Michelle would like to attend as many classes as possible for the county clerk position.

They have been busy with validating sales, have 22 splits that Roger Denton, GIS is working on, they had a big Ag GIS project that he just completed so hopefully splits will be done soon. Melissa sent out income and expense questionnaires to restaurants last week, will be doing more questionnaires to other businesses.

She gave the commissioners the 2016 Compliance review for her office out of 100 points they received 90.

They have a BOTA on KFC/Taco Bell building, which at the present time appeal has been postponed and not rescheduled.

Commissioner Eric Noll talked to the board about appointing Kristy Callahan, Atchison County Health Department to the NEKES Board to take Connie Zeit's' place, Commissioner Noll made the motion to appoint Kristy Callahan to the NEKES board to replace Connie Zeit, Commissioner Schuele second and Chairman Pohl called for a vote, all voted aye, motion carried, 3-0.

Board approved invoice from Patsy Porter, CPA for preparation of the 2017 county budget in the amount of \$2500.00.

Commissioner Schuele made a motion to go into executive session for 15 minutes and to come out at 2:25 pm on an attorney client privilege and to have County Counselor Pat Henderson present in the

session, Commissioner Noll second with Chairman Pohl calling for a vote, all voted aye, motion carried.3-0.

Commissioner Noll made a motion to come out of executive session at 2:20 pm into open meeting with no action taken, Commissioner Schuele second and Chairman Pohl called for a vote, all voted aye, motion carried, 3-0.

Roger Edgar with George K Baum & Company appeared to discuss the refinancing of the Sales Tax Revenue Bonds used to finance the sports complex. Mr. Edgar told the board that interest rates are near generational lows and he has discussed this with Capital One and they have agreed to refinance the existing bonds at a lower interest rate, from the 3.60% to 2.60%, Mr. Edgar also talked with Exchange National Bank and learned that the county has approximately \$83,000 in surplus sales tax collections which can be used to pay off a portion of the outstanding bonds in advance.

Benefits to refinancing would be:

1. Lower interest rate from 3.60% to 2.60%
2. Net savings of approx. \$167,000 due to lower interest rate
3. Additional savings of approx. \$107,000 due to use of surplus cash to reduce loan
4. Total reduction in interest cost of \$274,746 due to refinancing

Monthly bond payments would remain unchanged, cost to refinance would be \$40,000

Question came up about using sales tax money for maintenance on the sports complex, Mr. Edgar said he would has the bond holders if they would be in agreement for that use. Commissioner Noll said he would be in agreement about refinancing and Commissioner Schuele said it would be great to be able to benefit with a lower interest rate, County Counselor Pat Henderson will look over the Placement agent engagement agreement before the next commission meeting.

County Counselor updates, Pat Henderson said he did not have any updates, but did tell the board that a tax sale could be possible by end of year.

Bills were approved for the week of September 6th.

Board would like a reminder sent out to department heads concerning making appointments to see commissioners and deadline to be placed on agenda is on Fridays at 3:00 pm unless there is an emergency that comes up after Friday. County Clerk Pauline Lee will email out to all departments about the reminder.

Commissioner Schuele made a motion to adjourn at 3:20 pm with Commissioner Noll second and Chairman Pohl calling for a vote, all voted aye, motion carried. 3-0.

Attest: Pauline M Lee, County Clerk

PROCLAMATION

Childhood Cancer Awareness Month

WHEREAS, children are our greatest treasures, and their health and well-being is a priority; among the most distressing health concerns today is the high incidence of childhood cancer, which claims too many precious and promising young lives; and

WHEREAS, Childhood cancer spares no one, affecting kids from every background; and

WHEREAS, Cancer kills more children than asthma, diabetes, cystic fibrosis, and pediatric AIDS combined; and

WHEREAS, it is estimated that 10,000 children are diagnosed with cancer every year; although rare, pediatric cancer is the leading disease related cause of death among children.

WHEREAS, the causes of childhood cancer are largely unknown, research has led to more successful forms of treatment and improvements in the quality of life for children coping with cancer and its side effects; and a larger number of long-term survivors now look forward to longer life expectancies, but unfortunately, many still face challenges or complications due to cancer; and

WHEREAS, the toll that cancer takes on a child and family is unimaginable, and usually causes delayed development in a young patient's life, education and growth, while parents cope with high costs, stress and other difficulties associated with caring for their ill child and entire family, often having to travel or relocate to obtain appropriate treatment; and

WHEREAS, throughout this month, we take the opportunity to thank the many dedicated healthcare professionals, organizations and parent advocacy groups that support childhood cancer patients and families by offering advice, encouragement, hope, and financial assistance, and that work tirelessly to lift the spirits of children suffering from cancer;

NOW, THEREFORE, the Atchison County Commissioners, Atchison, Kansas, do hereby proclaim September 2016 as

CHILDHOOD CANCER AWARENESS MONTH

Given under our hand and the Official Seal of the County of Atchison in the State of Kansas, this 13th day of September in the year 2016.

Henry W. Pohl, Chairman

Eric Noll, Member

Jeffrey Schuele, Member

Attest: _____
Pauline M Lee, County Clerk

**CITY OF ATCHISON, KANSAS, THE BOARD OF COUNTY
COMMISSIONERS OF ATCHISON COUNTY, KANSAS,
AND UNIFIED SCHOOL DISTRICT NO. 409
NEIGHBORHOOD REVITALIZATION PLAN**

This Neighborhood Revitalization Plan is intended to promote the rehabilitation, conservation and/or redevelopment of the designated Neighborhood Revitalization Area within the City of Atchison in order to protect the public health, safety and welfare of the residents of the city. A tax rebate incentive based on the incremental increase of qualified improvements will be available to property owners in the designated Neighborhood Revitalization Area.

In accordance with K.S.A. 12-17,114 *et seq.*, the Atchison City Commission conducted a public hearing on XXXXX and considered the Neighborhood Revitalization Plan. Accordingly, the Atchison City Council designates that the described area meets the condition contained in KSA 12-17,115(c)(3), to be designated as a "Neighborhood Revitalization Area."

This plan supplements the 2013 Neighborhood Revitalization Plan in effect throughout all of Atchison County. This plan is intended to promote the revitalization and development within the target area by stimulating new construction and the rehabilitation, conservation or redevelopment of the area in order to protect the public health, safety or welfare of the residents of the target area by offering certain incentives, which include tax rebates.

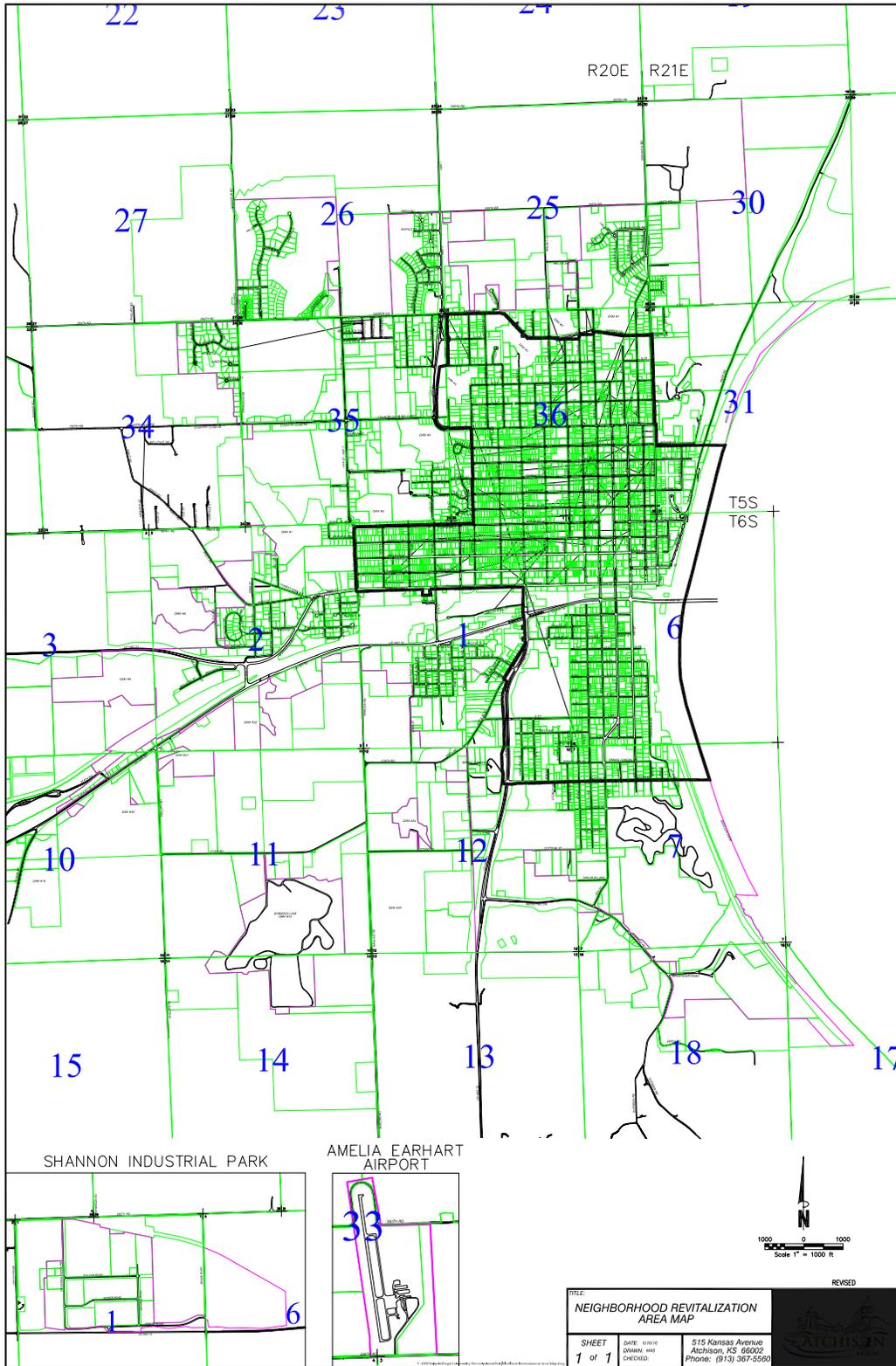
The dollar amount of the tax rebate is calculated on the amount of increase to the appraised value attributable to the new construction or rehabilitation. The amount of the taxpayer's investment (which includes sweat equity), the subclass (i.e. residential, commercial, etc.) and the parcel's location (in or out of the Target area) will determine the percentage of the rebate and the number of years of the rebate.

PART I: Legal description of the real estate forming the boundaries of the Target area is as follows:

Beginning at a point that is 26.11 feet West and 697.6 feet South of the North West corner of Section 31, Township 5S, Range 21E, in Atchison County Kansas, said point is also lying on the Eastern right-of-way line of 2nd street and the Southern right-of-way line of Harper Drive: Thence West along the Southern right-of-way line of Harper Drive to the Eastern right-of-way line K-7 Highway; Thence Southerly along said right-of-way line to the Northern right-of-way of Division street: Thence East along said right-of-way line to the Western right-of-way line of 12th street; Thence South along said right-of-way line to the Northern right-of-way line

of Atchison street; Thence West along said right-of-way line to the Western right-of-way line of 17th street; Thence South along said right-of-way line to the Southern right-of-way line of Main street; Thence East along said right-of-way to a point that is 1739.11' South and 1667.87' East of the North West corner of Section 1, Township 6S, Range 20E; Thence S $1^{\circ}17'31.13''$ E 150.00'; Thence N $88^{\circ}19'23.53''$ E 210.00'; Thence N $1^{\circ}17'31.12''$ W 62.50'; Thence S $88^{\circ}19'23.55''$ W 25.00'; Thence N $1^{\circ}17'31.12''$ W 87.50' to the Southern right-of way line of Main street; Thence East along said right-of-way line to the Western right-of-way line of U.S. Highway 7; Thence Southerly along said right- of- way line to a point that is in line with the Southern right-of-way line of Green street; Thence East Along the Southern right-of-way line of Green street to a point in the middle of the Missouri River which is also known as the Kansas State Line; Thence Northerly along said State Line to a point that is in line with the Southern right-of-way line of Mound street; Thence West along said right-of-way line to the Eastern right-of-way line of 2nd street; Thence North along said right-of-way line to the point of beginning.

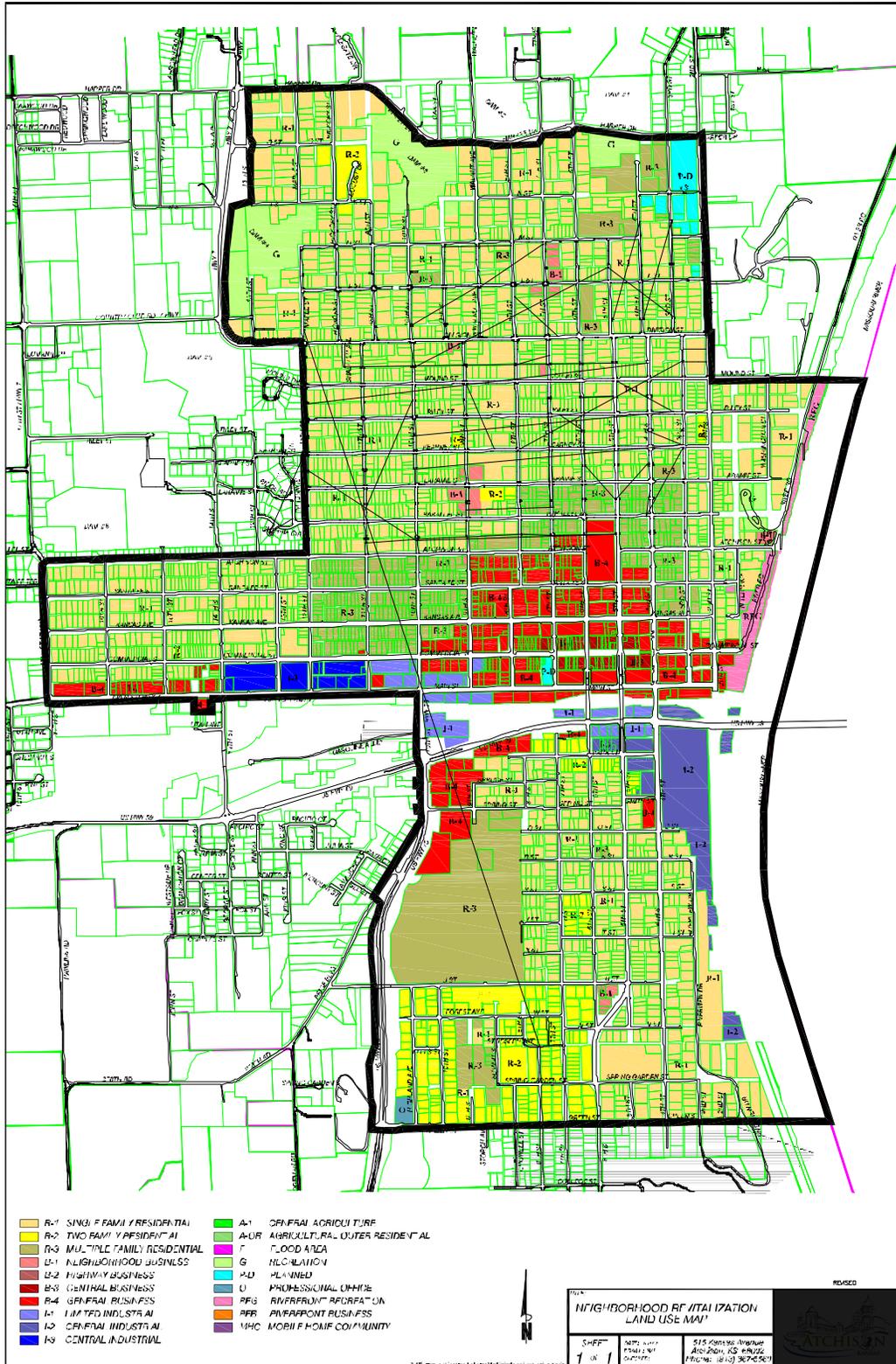
PART II: A Map depicting the proposed target area.



PART III: The appraised valuation of each parcel of real estate contained in the Neighborhood Revitalization Area as of January 1, 2016 for each parcel by land and building values is on file in with the Atchison City Planning and Zoning Office and with the Atchison County Clerk. The 2016 appraised valuation for the 3,086 parcels located within the Neighborhood Revitalization Area is as follows:

	Appraised	Assessed
Land Total	\$ 28,323,550	\$ 3,601,961
Improvements Total	\$257,667,680	\$ 26,811,507
Total Valuation	\$285,991,230	\$ 30,413,468

PART IV: The existing zoning classifications and district boundaries in the area are shown on the attached map. Any changes to the existing land uses must be accomplished under existing zoning guidelines.



PART V: Proposals for Improving or Expanding Municipal Services Within the Area:

The following document attempts to summarize planned improvements that the City of Atchison intends to make inside the target area in various categories of municipal services. Please note that none of these improvements are contingent upon the ultimate authorization of the new neighborhood revitalization program.

Water distribution:

The City of Atchison plans to perform routine repairs as water mains, valves, meters, and other distribution related infrastructure fails. Additionally, the City has preliminary plans to undertake significant repair and re-painting projects for each of our water towers in the next five years, although just two of those are within the proposed neighborhood revitalization target area. Lastly, the City does budget \$50,000 per year for the replacement of poor quality, low pressure water mains that exist in the system. While the exact locations of those projects are not known today, it is highly likely that several water main replacement projects will be completed in the target area in the next few years.

Sewers:

As a largely combined sewer City, Atchison does plan to make significant improvements to both the storm water and wastewater collection systems. The City budgets about \$100,000 per year for the repair/replacement of curb and gutter, curb inlets, storm water pipes, wastewater pipes, and other misc. drainage infrastructure. Most of those improvements are likely to be inside the target area for the neighborhood revitalization program. Lastly, because of the City's combined sewers, the EPA and KDHE have mandated a remediation program that will include CSO mitigation projects in the target area. Known projects at this time include the separation of the 800 block of Commercial Street as a part of the 800 Commercial Streetscape Project, as well as the construction of the Dam 6 Overflow Pipe Project.

Refuse collection:

The City of Atchison plans to initiate a glass recycling drop-off program throughout the City of Atchison in the next few months. Some of those drop off locations will be inside the target area.

Street maintenance:

In the summer of 2017, the City of Atchison is planning a series of street,

wheelchair ramp, and curb improvements. That project will cost about \$1,000,000 and will include improvements both inside and outside the target area. At this time, exact locations have not been determined. Additionally, the City has an internal Streets Division that undertakes regular maintenance projects throughout the year. Currently, the Streets Division is working on a series of alley improvement projects throughout the target area.

Parks and recreation facilities:

The City has plans to rehabilitate the basketball courts at LFM Park, construct a new accessible playground for young children at Reisner Park, and to purchase new shade structures and picnic tables for use at the Lions Pool in 2017. Additionally, the City has a Parks & Facilities Division that routinely performs maintenance and repairs to parks and other city facilities throughout the year.

Police and Fire protection:

The Police Department has plans for the purchase of two new patrol cars in 2017, as well as a new special use vehicle for the Animal Control Division. The Fire Department has plans for the purchase of new supply hoses. Additionally, the City's Water Distribution & Collections Division plans to install several new fire hydrants throughout the City in 2017. All of these improvements benefit the target area.

PART VI: Properties eligible for tax rebates under the Neighborhood Revitalization Program

Residential New Construction/Rehabilitation

All residential construction, whether of new Single family dwellings, duplex dwellings, or multi-family residential dwellings, as well as improvements legally permitted by applicable zoning regulations and building codes within the Neighborhood Revitalization Area are eligible for the specified tax rebate provided the minimum investment is \$5,000.

Commercial New Construction/Rehabilitation

All commercial construction, whether of new office, institutional, or industrial projects legally permitted by applicable zoning regulations and building codes within the Neighborhood Revitalization Area are eligible for the specified tax rebate provided the minimum investment is \$5,000.

Part VII: The following criteria are to be used to determine properties eligible under the Atchison Neighborhood Revitalization Act Program, hereafter referred to as the Program.

- a. The minimum investment, including “sweat equity,” must be at least \$5,000.
- b. The improvements must conform with the City of Atchison’s Comprehensive Land Use Plan and Zoning Regulations in effect at the time the improvements are made, and for the length of the rebate or the rebate may be terminated.
- c. The new, as well as existing improvements on property, must conform with all other applicable codes, rules and regulations in effect at the time the improvements are made, and for the length of the rebate or the rebate may be terminated.
- d. If property taxes are being appealed or in the appeal process, no rebate will be given for the year being appealed until the appeal process is finalized.
- e. All ad valorem taxes and all special assessments levied against the Parcel on which the Rebate is sought must have been timely paid in order to qualify for the rebate in a given year.
- f. Properties are eligible to receive multiple rebates under the Program provided each of the projects meets the requirements of the Program plan.
- g. Tax rebates are based on the tax amount that is attributable to the increase in appraised value due to the improvements or new construction as of January 1 following the year of 100% completion, contingent on issuance of a certificate of occupancy by the City of Atchison.

PART VIII: The contents of an application for a rebate of property tax increments authorized by K.S.A. 12-17,118, and amendments thereto.

[COUNTY APPRAISER TO COMPLETE]

PART IX: The procedure for submission of an application for a rebate of property tax increments authorized by K.S.A. 12-17,118, and amendments thereto.

- a. A building permit must be obtained from the City of Atchison on or after the date of designation of the Neighborhood Revitalization area by the City.
- b. The application for rebate must be filed with the Atchison County Appraiser within sixty (60) days of the issuance of a building permit AND before any work is started on the project and a copy of the building permit needs to accompany the application.
- c. The Atchison County Appraiser shall review the application, verify that applicant is the property owner, the real estate taxes are current, and do an initial property inspection. The County Appraiser will also notify the

- applicant of any defects or deficiencies in the application.
- d. Upon completion of the Work, the owner shall obtain a Certificate of Occupancy from the City Inspector.
 - e. The owner shall notify the County Appraiser that the work has been completed and shall supply the part two form and their actual construction costs.
 - f. County Appraiser, or such person's designee, shall conduct a visual inspection of the property improvements and shall update and/or verify the Computer Assisted Mass Appraisal System (CAMA).
 - g. The County Appraiser, or such person's designee shall enter the CAMA value for the first year of the property tax rebate, in order to calculate the increment of change.
 - h. A project must be fully completed prior to receipt of any tax rebate.
 - i. New construction must not have commenced prior to the submission of the application and the initial inspection by the Appraiser's office. Partially completed new construction projects are not eligible to participate in the program.
 - j. The value of land on which a project is completed shall not be considered in determining the incremental increase in value, even if the use of the property is changed by the project.
 - k. All improvements must conform with

PART X: The standards or criteria to be used when reviewing and approving applications for a rebate of property tax increments authorized by K.S.A. 12-17-118, and amendments thereto.

- a. The County Treasurer shall pay the applicable rebate to the owner of record as shown on the tax statement. In the case of multiple owners of a property eligible for a Rebate, absent a written agreement providing otherwise, the Rebate will be made payable to all owners of record.
- b. In order to qualify for the rebate, all taxes and special assessments on the property eligible for a Rebate shall be timely paid.
- c. In order to qualify for the rebate, the taxpayer must timely pay all personal property taxes, real estate taxes, and special assessments on any other property located in Atchison County.
- d. In the event of a change in ownership after the creation of the tax statement, and if the parties to the transaction that changed ownership desire to have the rebate paid to the new owner, the parties to that transaction shall submit a request in writing and signed by all parties designating to whom the rebate shall be paid. While no specific form is required, it is sufficient if the writing includes the Parcel ID number, the property address, and "We, [Owner of Record] and [New Owner] desire that any Atchison County Neighborhood Revitalization rebate shall be paid to [New Owner] for [YEAR] and future years." Such writing shall be

- submitted to the County Treasurer at or before final payment of the tax.
- e. Rebates shall be paid by the County Treasurer at any time after the next occurring time provided for the distribution of taxes by the County Treasurer pursuant to K.S.A. 12-1678a(c).

PART XI: Rebate Amount and Years of Eligibility for a Rebate of Property Tax in the Target Area:

The Amount of the rebate and the number of years of the rebate shall vary based upon the increase in valuation by the project, all as shown on the following table. There shall be three categories, the first if the minimum investment is at least \$5,000, but is less than \$25,000, the second if the minimum investment is at least \$25,000, but is less than \$100,000, and the third if the minimum investment is \$100,000 or more.

Year	\$5,000 to \$24,999 Investment	\$25,000 to \$99,999 Investment	\$100,000+ Investment
1	95%	95%	95%
2	95%	95%	95%
3	95%	95%	95%
4	95%	95%	95%
5	80%	95%	95%
6	70%	95%	95%
7	60%	95%	95%
8	40%	95%	95%
9	20%	80%	95%
10	None	70%	95%
11	None	60%	80%
12	None	40%	70%
13	None	20%	60%
14	None	None	40%
15	None	None	20%

NEIGHBORHOOD REVITALIZATION

INTERLOCAL AGREEMENT

**CITY OF ATCHISON, KANSAS, THE BOARD OF COUNTY
COMMISSIONERS OF ATCHISON COUNTY, KANSAS,
AND UNIFIED SCHOOL DISTRICT NO. 409**

THIS INTERLOCAL AGREEMENT (hereinafter referred to as "agreement") entered into by and between the City of Atchison, Kansas, hereinafter referred to as "City"; the Board of County Commissioners of Atchison County, Kansas, hereinafter referred to as "County"; and Unified School District No. 409, hereinafter referred to as "School"; all of which are municipalities within the meaning of K.S.A. 10-1101 and K.S.A. 12-17,114 *et seq.*; and

WHEREAS, K.S.A. 12-2904 allows public agencies to enter into interlocal agreements to jointly perform certain functions including economic development; and

WHEREAS, City, County, and School are all public agencies capable of entering into interlocal agreements pursuant to K.S.A. 12-2903; and

WHEREAS, K.S.A. 12-17,114 *et seq.*, authorizes a program for neighborhood revitalization and further allows for the use of interlocal agreements between municipalities to further neighborhood revitalization; and

WHEREAS, it is the desire and intent of the parties hereto to provide the maximum economic development incentive as provided for in K.S.A. 12-17,119 by acting jointly.

NOW, THEREFORE, IN CONSIDERATION OF THE MUTUAL COVENANTS CONTAINED HEREIN THE PARTIES AGREE AS FOLLOWS:

1. The parties have considered and agree to participate in a neighborhood revitalization plan in substantially the form and content as described in Exhibit A, attached hereto and incorporated by reference.
2. The purpose of this agreement is to join and cooperate in exercising the powers and duties authorized by K.S.A. 12-17,114 *et seq.*, the Kansas Neighborhood Revitalization Act.
3. The parties further agree that Atchison County shall administer the Plan as adopted by each party on behalf of the said parties.

4. The agreement to participate in the Neighborhood Revitalization Plan shall terminate on October 31, 2021, or any party may terminate their participation in this agreement at any time prior thereto by providing ninety (90) days advance notice in writing to all other parties; provided however, any application for tax rebate submitted prior to termination shall, if approved, be eligible for the full rebate period as provided in the Plan and this agreement shall continue in affect only to the extent necessary to accomplish this purpose.
5. Upon approval of this agreement by City, School, and County, The Atchison County Counselor shall be responsible for submitting this agreement to the Attorney General for approval. Upon approval by the Attorney General the Atchison County Counselor shall provide each party with a copy of the approval.
6. The effective date of this agreement shall be October 15, 2016, notwithstanding that the parties may have executed this agreement on an earlier or later date, unless this agreement is disapproved by the Attorney General within ninety (90) days after its submission and the parties are notified thereof as provided by law.

IN WITNESS WHEREOF, the parties have hereunto executed this agreement as of the day and year written below.

APPROVAL BY THE CITY OF ATCHISON

ADOPTED AND APPROVED by the Governing Body of the City of Atchison,
Kansas this ____ day of _____, 2016.

Jack Bower, Mayor

ATTEST:

Debra Clem, City Clerk

APPROVAL BY U.S.D. #409

ADOPTED AND APPROVED by the Governing Body of U.S.D. No. 409,
Atchison County, Kansas this ____ day of _____, 2016.

Herb Gwaltney, President

ATTEST:

Jeanette Shipley, Clerk

APPROVAL BY ATCHISON COUNTY

ADOPTED AND APPROVED BY THE BOARD OF COUNTY COMMISSIONERS
of Atchison County, Kansas, this ____ day of _____, 2016.

By: _____
Henry W. Pohl, Chairman

ATTEST:

Pauline M. Lee, Atchison County Clerk